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**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

Application of California-American Water  
Company (U210W) for Approval of the  
Monterey Peninsula Water Supply Project and  
Authorization to Recover All Present and Future  
Costs in Rates.

A.12-04-  
(Filed April 23, 2012)

**DIRECT TESTIMONY OF ERIC J. SABOLSICE**

Lori Anne Dolqueist  
Jack Stoddard  
Manatt, Phelps & Phillips, LLP  
One Embarcadero Center, 30th Floor  
San Francisco, CA 94111  
(415) 291-7400  
ldolqueist@manatt.com

Sarah E. Leeper  
California-American Water Company  
333 Hayes Street  
Suite 202  
San Francisco, CA 94102  
(415) 863.-960  
sarah.leeper@amwater.com

Attorneys for Applicant  
California-American Water Company

Attorneys for Applicant  
California-American Water Company

April 23, 2012

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**TESTIMONY OF ERIC J. SABOLSICE**

**I. WITNESS INFORMATION**

Q1. Please state your name, business address, and telephone number.

A1. My name is Eric J. Sabolsice, my business address is 511 Forest Lodge Road, Pacific Grove, California 93950, and my business telephone number is (831) 646-3291.

Q2. By whom are you currently employed, and what is your title?

A2. I am employed by California-American Water Company (“California American Water”) as Director of Operations / General Manager for the Central Division.

Q3. What is your role with your current employer?

A3. My role as General Manager includes overall responsibility for the operation of the water supply, transmission, distribution systems, and conservation programs within the Monterey District.

Q4. Please state your educational, professional and business background and experience.

A4. I attended San Jacinto College in Houston, Texas and Texas A&M University focusing on Environmental Technology and Water System Operations. I have worked continuously in the utility industry since 1988 managing some of the largest and most complex treatment

1 facilities in the Unites States. I also oversaw the remedial construction of the Tampa Bay  
2 Seawater Desalination Plant in Tampa Bay, Florida as well as the start up and continued  
3 operation of the Sand City Brackish Desalination Plant in Sand City, California.  
4

5 Q5. Do you possess any professional licenses?

6 A5. Yes. I am licensed in the State of Texas as a Class “A” Water Operator, and in the State  
7 of California as a T-3 Water Treatment Operator.  
8

9 Q6. Have you testified previously before the California Public Utilities Commission?

10 A6. Yes, I most recently testified as part of California American Water’s general rate case,  
11 Application (“A.”) 10-07-007.  
12

13 **II. PURPOSE OF TESTIMONY**

14 Q7. What is the purpose of your direct testimony?

15 A7. The purpose of my direct testimony is to support California American Water’s application  
16 for the Monterey Peninsula Water Supply Project (“Water Supply Project”) and discuss  
17 the expected changes to our current system operation. Specifically, I will address the  
18 anticipated savings that will occur from decreasing production from the Carmel River  
19 wells and Seaside Basin wells once the Desalination Plant and Ground Water  
20 Replenishment Facility are both on-line. I will be addressing all issues in regards to  
21 proposed changes in system operation including the following:  
22

- 23 • actions to reduce system demand
- 24 • description of the current main system operation
- 25 • potential changes to current operation once the Water Supply Project is complete
- 26 • cost impact to main system and operations and maintenance (O&M) expenses  
27  
28

1 **III. MEASURES TO REDUCE SYSTEM DEMAND**

2 Q8. What measures has California American Water currently implemented to reduce system  
3 demand?

4 A8. California American Water has implemented a number of water conservation programs as  
5 well as nonrevenue water reduction programs to reduce overall system demand. The  
6 conservation programs are designed to reduce per capita consumption by 3-6% over the  
7 last rate case cycle (400 – 800 acre feet (“AF”)). The conservation measures recognize  
8 the unique water supply challenges and history of water availability on the Monterey  
9 Peninsula. One example of such measures is the conservation program, which adopted  
10 conservation tiered rates with more dramatic increasing block rates to encourage reduced  
11 water use. Other measures include an increased rebate program, increased water audits,  
12 and a residential and large landscape Weather Based Irrigation Controller pilot study  
13 program.

14  
15 The nonrevenue water reduction program in Monterey is recognized to have achieved  
16 levels of leakage considered to be best in class by the American Water Works Association  
17 (“AWWA”). These efforts included the following:

18 AWWA Water Loss Control Committee Water Audit Software: California American  
19 Water utilized the AWWA water audit software to review and classify system losses as  
20 “real” or “apparent.” In accordance with AWWA definitions, contributors to apparent  
21 losses include unauthorized consumption, meter inaccuracies, and data handling errors.  
22 Real losses are defined as the total system losses minus apparent losses. Based on the  
23 audit results, California American Water has identified a significant portion of system  
24 losses as real losses and has focused its efforts appropriately.

25  
26 Employee Reward Program: California American Water implemented a reward program  
27 for employees recognizing and reporting cases of water theft and unmetered consumption.  
28

1           Main Line Replacement – California American Water completed a condition-based  
2 assessment of its buried infrastructure in conjunction with its consultant, Hatch Mott  
3 MacDonald. The final draft of the condition-based assessment report issued in September  
4 2009 identified distribution system piping and prioritized replacement based on leak  
5 history, pipe age, materials of construction, and other similar factors. Based on the results  
6 of this assessment, California American Water embarked on an aggressive main  
7 replacement project in the Seaside area, which resulted in a \$7.2 million dollar investment  
8 over three years (2009-2011). California American Water is continuing this effort in 2012  
9 with an additional \$1.8 million per year in additional replacement in Seaside. The  
10 distribution system in Seaside consists of thin-walled steel water mains with a break rate  
11 of three breaks/mile/year which is significantly higher than the main system average  
12 overall and is over ten times the national average.

13  
14           Leak Detection – California American Water continues to pursue an aggressive leak  
15 detection program throughout the main system. California American Water has deployed  
16 4,100 acoustic leak detection devices on customer service lines. The “MLOG” program  
17 has identified over 100 system leaks since it was implemented in 2009.

18  
19           Service Line Replacement – Certain materials used for service line installation tend to fail  
20 at a much higher rate than other materials. Installation of polybutylyne or “Blue Plastic”  
21 service lines occurred between 1978 and 1987 before discontinuance because of poor  
22 performance and frequent breaks. Polybutylyne service lines account for the majority of  
23 all service connection failures (approximately 52% or 250 per year). California American  
24 Water has replaced approximately 2,300 polybutylyne service lines and 3,500 remain in  
25 the system. If this rate of replacement continues, completion of the replacement of the  
26 remaining polybutylyne service lines will occur in 2019.

27           Regulating and Altitude Valve Repair and Replacement – There are approximately 70  
28

1 pressure-reducing valves in the main system. General Order 103-A requires system  
2 pressure maintenance of between 40 psi and 125 psi. Properly operating pressure-  
3 reducing valves ensures maintenance of this standard. Excessive system pressure, e.g.  
4 greater than 125 psi, results in adverse impacts on system loss volumes. California  
5 American Water has completed and is pursuing a number of projects to repair and replace  
6 pressure-reducing valves throughout the system to improve efficiency and decrease losses.

7  
8 Meter Replacement - California American Water maintains compliance with General  
9 Order 103-A to ensure the accuracy of its meters.

10  
11 Data Handling Errors – California American Water has a process to review customer  
12 accounts and billing to ensure that erroneous data is recognized and corrected. The  
13 current billing software is able to “flag” accounts and meter readings where consumption  
14 deviates from historical levels. This process also helps to alert customers to possible leaks  
15 on their side of the meter.

16  
17 Unauthorized Consumption – California American Water has implemented an aggressive  
18 program to reduce unauthorized consumption. Aspects of the program require all  
19 contractors to provide a MPWMD permit prior to receiving a temporary construction  
20 meter. Periodic checks are made of any fire hydrant connection to ensure it is permitted  
21 and metered properly.

#### 22 **IV. OPERATIONS**

23 Q9. Can you describe the current operational regime for the California American Water  
24 Monterey main system?

25 A9. Operation of the main system has evolved over the years to achieve three primary goals:  
26 (1) compliance with regulatory requirements, (2) meet system demand, and (3) mitigate  
27 the effect of pumping on the local environment. Customer demand is variable and highly  
28 dependant on weather conditions, which is fairly typical for any water system. Weather

1 impacts irrigation demands and can dramatically increase usage. In Monterey, outdoor  
2 irrigation has been reduced significantly due to the tiered rate structure and therefore the  
3 increases are not as severe as one would see in a typical system. System demand is met  
4 using four primary sources of water, the Carmel River wells, Aquifer Storage and  
5 Recovery (Carmel River wells to Seaside Basin storage), the Seaside Basin wells (Seaside  
6 Basin “Native” water), and the Sand City Desalination facility.

## 7 8 CARMEL RIVER

9 The Carmel River wells can be divided into two subgroups, the upper valley wells and the  
10 lower valley wells. The upper valley is defined as upstream of the narrows (Mid Valley  
11 Shopping Center). To prevent ponding of the river during low flow periods, the upper  
12 valley wells are operated during the winter months when flows in the river exceed 40  
13 cubic feet per second (CFS). The maximum monthly output of these wells is  
14 approximately 250 AF; the average (during the winter) is 80 AF per month. The lower  
15 valley wells have a much higher capacity and are operated year-round through the  
16 Begonia Iron Removal Plant. The maximum monthly output is approximately 1,100 AF  
17 per month; the average is closer to 500 AF per month.

18  
19 Water produced in Carmel Valley is moved through the system via three primary routes,  
20 Valley Greens Valve Station, Segunda Tanks and Pumps Station, and Del Monte Booster  
21 Station. The Valley Greens Valve Station is used to throttle pressure (120 psi) exiting the  
22 Begonia Iron Removal Plant (BIRP). Closing the Valley Greens valve directs more water  
23 to the Segunda Tanks, opening the valve allow more water to flow to the Forrest Lake  
24 tanks. The Forest Lake tanks ( 3 X 5 MG) overflow at elevation 305’, the Segunda tanks  
25 (1.5 MG, 2.2 MG) overflow at elevation 380’. The Segunda booster pumps transfer water  
26 from the Segunda tanks up to the Crest Reservoir (.25 MG) which overflows at elevation  
27 566’. The water from Crest Reservoir flows by gravity to supply Seaside and Monterey.  
28 Water from the Crest Reservoir can also be directed to the Santa Margarita and Seaside



1 Middle School Aquifer Storage and Recovery sites during the winter high flow period.  
2 Finally, the Del Monte booster station transfers water to the Carmel Valley Filter Plant  
3 Clearwell (1.5 MG) which overflows at elevation 525’.

4  
5 **SEASIDE BASIN**

6 Six wells located in the Seaside Basin provide a significant source of supply (up to 18 AF  
7 per day or 540 AF per month). The amount that can be pumped is limited by the Seaside  
8 Basin Adjudication (1,494 AF by 2021), therefore these wells are turned off during winter  
9 months to maximize draw from the Carmel River during typically “higher flow” periods.

10  
11 **SAND CITY DESALINATION FACILITY**

12 The Sand City Desalination Facility is designed to produce 300 AF per year. The plant is  
13 operated consistently at its design flow rate and provides a drought proof source of supply  
14 for the Monterey Peninsula. The plant utilizes brackish groundwater and is directly  
15 connected to the main system in Sand City.

16  
17 The amount utilized from each source described above is provided below in Table 1 for  
18 calendar years 2007 through 2010.

19  
20 **Table 1 – Monterey Main System Volume Pumped (acre-feet/year)**

<b>Basin Name(s)</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>
<b>Upper Carmel Valley</b>	475	581	655	334
<b>Lower Carmel Valley</b>	10,046	10,098	9,661	9,026
<b>Seaside Basin Groundwater</b>	4,123	3,781	2,876	2,811
<b>Sand City Desalination</b>	0	0	0	99

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27 Q10. How will the proposed Water Supply Project affect the operation of the main system?  
28

1 A10. The proposed Water Supply Project will allow California American Water to meet the  
2 expected needs of its customers while maintaining compliance with the State Water  
3 Resources Control Board Cease and Desist Order and the Seaside Basin Adjudication.  
4 The project includes water produced through desalination, and aquifer storage and  
5 recovery, as well as the potential for groundwater replenishment if it is available in time.  
6 See the direct testimony of Richard Svindland for further detail on the groundwater  
7 replenishment project.

8  
9 **V. AVOIDED COSTS**

10 Q11. Please describe how the main system will operate once the Water Supply Project is  
11 complete and provide an estimate of the avoided O&M costs?

12 A11. The following provides a summary of the three primary active sources for the main  
13 system.

14  
15 **CARMEL RIVER**

16 Operation of the Carmel River wells will be minimized during the summer months (low  
17 flow period) with only a maintenance flow passing through BIRP. This maintenance flow  
18 is important and will allow operations the ability to quickly increase the flow rate out of  
19 BIRP in the event of a problem at the desalination plant. As is the current practice, only  
20 the lower valley wells will be operated during low flow periods and we expect that only  
21 one well will be operated at a time. These wells may be rotated on a weekly basis; this  
22 schedule may change due to water quality conditions at the individual wells. The  
23 maintenance flow will blend with flows entering the valley from the Northern supply  
24 sources (Desalination Facility and Seaside Basin). This flow will enter the Segunda tank  
25 and will be pumped up to Crest Reservoir. Only one pump at Segunda will be operated  
26 and the intent is to keep the water fresh and moving through the Segunda pipeline. It will  
27 also be necessary to supply areas on the high pressure side of the Del Rey Regulating  
28 Station. The Del Monte Booster station operation will not change as it will continue to be

necessary to boost water to the Carmel Valley Clearwell. The expected savings are provided below and represent an estimate based on flow reductions due to the additional sources of supply. Labor cost savings are assumed based on a reduction in filter backwashing at BIRP, and fewer checks of the wells.

Table 2 – BIRP Avoided Costs

<b>Begonia Iron Removal Plant</b>	<b>KWH</b>	<b>Acre Feet</b>	<b>\$/ AF</b>	<b>Avoided Cost</b>
Summer Flow Reduction		5,000		
Winter Flow Reduction		1,900		
Annual Chemical Cost Reduction			\$27	\$ 186,300
Annual Labor Cost Reduction			\$42	\$ 289,800
Annual Treatment Power Reduction			\$10	\$ 69,000
Summer Well Power (\$0.142 KWH*)	3,000,860			\$ 426,122
Winter Well Power (\$0.10 KWH*)	1,140,327			\$ 114,033
Misc. Water Treatment Plant Reduction			\$20	\$ 138,000
Annual Well Labor Cost Reduction			\$20	\$ 138,000
<b>Total Avoided Cost</b>				<b>\$ 1,361,255</b>

\* Price per KWH is subject to change and therefore the estimated avoided cost is subject to change as well.

Table 3 – Segunda Avoided Costs

<b>Segunda Pump Station</b>	<b>KWH</b>	<b>Acre Feet</b>	<b>\$/ AF</b>	<b>Avoided Cost</b>
Summer Flow Reduction		5,000		
Winter Flow Reduction		1,900		
Summer Well Power (\$0.142 KWH*)	1,800,516			\$255,673.27
Winer Well Power (\$0.10 KWH*)	760,218			\$76,021.80
Annual Labor Cost Reduction			\$5	\$34,500.00
<b>Total Avoided Cost</b>				<b>\$366,195.07</b>

\* Price per KWH is subject to change and therefore the estimated avoided cost is subject to change as well.

1 SEASIDE BASIN

2 Operation of the Seaside wells will continue to be limited to the summer months. There is  
3 no calculated winter savings as the Seaside wells have not been operated during the winter  
4 months historically. Table 4 below provides an estimate of the savings once the new  
5 Water Supply Project is completed. This table recognizes the 2021 volume of water  
6 allowed under the basin adjudication of 1,494 AF.

7  
8 Table 4 – Seaside Basin Avoided Costs

9

Seaside Wells	KWH	Acre Feet	\$/ AF	Avoided Cost
Summer Flow Reduction		2,200		
Winter Flow Reduction		0		
Summer Well Power (\$0.14 KWH*)	1,037,440			\$147,316.48
Winer Well Power (\$0.10 KWH*)	0			\$0.00
Annual Chemical Cost Reduction			\$8	\$17,938.80
Annual Labor Cost Reduction			\$50	\$110,000.00
Total Avoided Cost				\$275,255.28

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17 \* Price per KWH is subject to change and therefore the estimated avoided cost is subject  
18 to change as well.

19  
20 SAND CITY DESALINATION FACILITY

21 The Sand City Desalination Facility is designed to produce 300 AF per year. The plant  
22 will continue to be operated consistently at its design flow rate. There are no changes  
23 currently forecast for the Sand City Desalination Facility and therefore no avoided costs  
24 are estimated.

1 Q12. Are the avoided costs detailed in your testimony subject to change?

2 A12. Yes. For example, the cost paid by California American Water for power is subject to  
3 change and therefore increases or decreases in electrical pricing will affect the avoided  
4 costs for power. In addition, the regulatory treatment of facilities such as the Begonia Iron  
5 Removal Plant is subject to change. For example, should the California Department of  
6 Health (“CDPH”) determine that the plant must be staffed 24 hours per day, it would  
7 result in an increase in labor costs for that facility. While we do not anticipate a change at  
8 this time, California American Water must always be in compliance with CDPH rules and  
9 regulations which are subject to change.

10

11 Q13. Does this conclude your testimony?

12 A13. Yes it does.

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